



## **Communities and Equalities Scrutiny Committee**

Date: Thursday, 20 June 2019

Time: 2.00 pm

Venue: Council Antechamber, Level 2, Town Hall Extension

Everyone is welcome to attend this committee meeting.

There will be a private meeting for members of the Committee at 1.30 pm in Committee Room 6, Room 2006, Level 2 of the Town Hall Extension.

### **Access to the Council Antechamber**

Public access to the Council Antechamber is on Level 2 of the Town Hall Extension, using the lift or stairs in the lobby of the Mount Street entrance to the Extension. That lobby can also be reached from the St. Peter's Square entrance and from Library Walk. **There is no public access from the Lloyd Street entrances of the Extension.**

### **Filming and broadcast of the meeting**

Meetings of the Communities and Equalities Scrutiny Committee are 'webcast'. These meetings are filmed and broadcast live on the Internet. If you attend this meeting you should be aware that you might be filmed and included in that transmission.

## **Membership of the Communities and Equalities Scrutiny Committee**

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**Councillors** - Hacking (Chair), Andrews, Collins, Chambers, M Dar, Doswell, Douglas, Evans, Grimshaw, Kirkpatrick, Rawson and Rowles

## Agenda

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**1. Urgent Business**

To consider any items which the Chair has agreed to have submitted as urgent.

**2. Appeals**

To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.

**3. Interests**

To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

**4. Minutes**

To approve as a correct record the minutes of the meeting held on 7 March 2019.

Pages  
5 - 10

**5. [2.05 – 2.40] Petition for Debate - Add Public Space Protection Orders around all abortion-providing clinics to end harassment of service users and staff**

Report of the Governance and Scrutiny Support Unit

Pages  
11 - 20

This report provides the Committee with the details of a petition to add Public Space Protection Orders around all abortion-providing clinics. It also outlines the procedure for the Committee to debate this petition in accordance with the Council's Petitions Scheme.

**6. [2.40 – 3.25] Peterloo Memorial - to follow**

**7. [3.25 – 3.35] Overview Report**

Report of the Governance and Scrutiny Support Unit

Pages  
21 - 36

This report provides members with details of key decisions that fall within the Committee's remit and an update on actions resulting from the Committee's recommendations. The report also includes the Committee's work programme, which the Committee is asked to amend as appropriate and agree.

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Please note that the actual start time for each agenda item may differ from the time stated on the agenda.

## Information about the Committee

Scrutiny Committees represent the interests of local people about important issues that affect them. They look at how the decisions, policies and services of the Council and other key public agencies impact on the city and its residents. Scrutiny Committees do not take decisions but can make recommendations to decision-makers about how they are delivering the Our Manchester Strategy, an agreed vision for a better Manchester that is shared by public agencies across the city.

The Communities and Equalities Scrutiny Committee examines the work of the Council and its partners relating to reducing levels of crime, community cohesion, older people and equality and inclusion.

The Council wants to consult people as fully as possible before making decisions that affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. If you have a special interest in an item on the agenda and want to speak, tell the Committee Officer, who will pass on your request to the Chair. Groups of people will usually be asked to nominate a spokesperson. The Council wants its meetings to be as open as possible but occasionally there will be some confidential business. Brief reasons for confidentiality will be shown on the agenda sheet.

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Agenda, reports and minutes of all Council Committees can be found on the Council's website [www.manchester.gov.uk](http://www.manchester.gov.uk).

Smoking is not allowed in Council buildings.

Joanne Roney OBE  
Chief Executive  
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## Further Information

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For help, advice and information about this meeting please contact the Committee Officer:

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This agenda was issued on **Wednesday, 12 June 2019** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Lloyd Street Elevation), Manchester M60 2LA

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## **Communities and Equalities Scrutiny Committee**

### **Minutes of the meeting held on 7 March 2019**

#### **Present:**

Councillor Hacking - In the Chair

Councillors Andrews, Cooley, M Dar, Douglas, Evans, Kirkpatrick, Rawlins and Rawson

Councillor N Murphy, Deputy Leader

Councillor S Murphy, Statutory Deputy Leader

Councillor Rahman, Executive Member for Schools, Culture and Leisure

#### **CESC/19/12            Minutes**

#### **Decisions**

1. To approve the minutes of the meeting held on 7 February 2019 as a correct record.
2. To receive the minutes of the meeting of the Our Manchester Voluntary and Community Sector (VCS) Fund Task and Finish Group held on 31 January 2019.

#### **CESC/19/13            Greater Manchester Police (GMP) priorities for additional resources**

The Chair reported that the purpose of this item had been to examine the priorities for the additional funding for GMP which it was proposed to raise through the Council Tax precept. He informed the Committee that the Greater Manchester Combined Authority's (GMCA's) Deputy Mayor for Policing and Crime had declined to attend the meeting and that the representative of GMP had stated that some of the information requested was not yet known and, therefore, he had also declined to attend at this stage. The Chair proposed that this item be considered again at the Committee's meeting on 23 May 2019, when further information would be available, including whether the precept had been agreed and whether GMP would be receiving any additional resources from the national government. In response to a Member's question, he confirmed that the intention was to invite the Deputy Mayor to the May meeting.

The Deputy Leader reported that he represented the Council on the Police and Crime Panel, which had met on 31 January 2019 to consider the precept, but that he thought it was also useful for this Committee to scrutinise the precept and how the additional funding would be used. He reported that the national government had acknowledged that the police were underfunded but had decided that additional funding should be raised through a precept on Council Tax. He outlined the funding issues which GMP faced, reporting that it had lost over 2000 police officers over the past 9 years, in addition to 1000 support staff, including Police Community Support Officers (PCSOs). He reported that at the Police and Crime Panel meeting he had proposed a commitment, which the Panel had supported, on the issues which should

be prioritised with these additional resources. He informed Members that these included increasing neighbourhood policing, improving safety on the transport network and in the night-time economy, improving the 101 non-emergency police number and other ways that the public could contact the police, tackling serious and violent crime and violence against women and girls and improving sickness levels within GMP.

Some of the key points that arose from the Committee's discussions were:

- The impact of losing 1000 support staff in diverting police officers from frontline duties;
- To seek assurance from the Deputy Leader that he would advocate for the needs of the Manchester area;
- The impact of football matches on the city centre and police and Council resources; and
- That information on police priorities should be communicated to residents in a clear, simple way.

The Deputy Leader recognised the greater demands that Manchester experienced due to being the regional centre, noting that 13 of the 50 new police officers had been assigned to Manchester. He outlined how police prioritised work based on threat, harm and risk. He reported that football was a great draw to the city but that it also created some issues for the city and that, while the football clubs contributed to the cost of policing around the stadium, it also had effects elsewhere. He reported that the Council was working with GMP and the football clubs on this issue and that he would pass on the Committee's concerns. He agreed that it was important to communicate police priorities to residents in an appropriate way.

### **Decision**

To consider this issue at the Committee's next meeting on 23 May 2019.

### **CESC/19/14            Equalities Performance Management**

The Committee received a report of the City Solicitor which provided an update on the Council's Equalities Performance Management.

Officers referred to the main points and themes within the report, which included:

- Progress against the Council's equality objectives for 2016-20, with examples across a range of service areas;
- The proposed process for developing a new set of objectives covering the period 2020-2024; and
- An overview of the themes emerging from the Council's Equality Delivery Plans (EDP) 2019-20, produced as part of the annual business planning process.

Some of the key points that arose from the Committee's discussions were:

- To welcome the report and the breadth of work taking place and to emphasise the importance of this becoming embedded into the regular work of the Council;
- That equality should be embedded into the induction process for new staff;
- How the Directorate Equality Champions' role fitted in with their regular jobs;
- The importance of good education, training and employment opportunities in improving life chances;
- When undertaking an equality analysis of major commercial developments, what would a good commercial development look like;
- The importance of prioritising repairs to pavements and highways as an equality issue;
- The importance of timely Equality Impact Assessments (EIAs) in relation to proposed new cycling and walking routes;
- How far the Council's workforce reflected the diversity of the local population, particularly at a senior level; and
- Request for more information on the work group which had been established to develop the Black and Minority Ethnic (BAME) Voluntary and Community Sector (VCS).

The Lead for Homelessness informed Members how equalities work was being embedded into her service's work, including listening to the views of people who had experienced homelessness and working to help people improve their life chances. The Director of Housing and Residential Growth informed Members about work to develop the LGBT Extra Care housing project, reporting that he was currently in discussions with the LGBT Foundation to try to secure funding for them to provide a member of their staff to advise on the project. Officers provided examples of work taking place within the Neighbourhoods Directorate, including improving the accessibility of leisure facilities for disabled people, capturing data on who was using the Council's leisure facilities and working with school children and their families on healthy eating, taking into account cultural backgrounds and languages.

The Statutory Deputy Leader reported that most Manchester schools were judged as "good" or better by Ofsted but that issues with particular schools needed to be addressed. She also reported on how the Council would use its procurement process to encourage companies to employ Manchester residents and to pay the Manchester Living Wage. She informed Members about the Greater Manchester Good Employment Charter, which, she advised, would also make a difference.

The Director of Housing and Residential Growth reported that he would refer the question on commercial developments to the Strategic Director (Development) and ask him to provide a response. A Member who was also the Lead Member for Disabled People emphasised the importance of ensuring that commercial premises were accessible for disabled people.

The Strategic Lead for Neighbourhoods (South), who was also a Directorate Equality Champion, reported that he had requested timescales for the programme of repair work to pavements and highways and for the proposed new cycling and walking routes so that EIAs could be embedded into the process. The Chair emphasised the Committee's support for this information to be provided so that this work could be progressed as a matter of urgency.

The Head of Workforce Strategy reported that people with protected characteristics, particularly disabled people and BAME staff, were under-represented at a senior level within the Council. He informed Members that the Council had developed an action plan on workforce equality which was based on feedback from the Equality Framework for Local Government (EFLG) assessment and a piece of independent research on staff experiences. He outlined the main areas of this action plan, which related to workforce engagement, learning and development and representation at a senior level. The City Solicitor reported that, as the new Equalities Lead for the Senior Management Team (SMT), she would take forward the request that equality be embedded into the induction process for new staff.

The Programme Lead outlined the work which had started to take place to develop and support BAME voluntary and community organisations, including undertaking EIAs following the first funding round of the Our Manchester VCS Fund and meeting with BAME groups and other stakeholders to discuss issues and identify a way forward. The Statutory Deputy Leader reported that this work had to be sector-led but facilitated by the Council and she offered to provide further information to a future meeting.

### **Decision**

To thank officers and guests for their contribution and to request that the points raised by Members be taken forward.

### **CESC/19/15            Final Report of the Our Manchester Voluntary and Community Sector (OMVCS) Fund Task and Finish Group**

The Committee received a report of the Our Manchester VCS Fund Task and Finish Group which presented their findings and recommendations. The Task and Finish Group had carried out an investigation into the implementation of the new OMVCS Fund programme and the first funding round.

A Member, who was also the Chair of the Task and Finish Group, provided an overview of the Group's findings and thanked the Members who had taken part.

The Chair asked for clarification of the meaning of the fifth bullet point under 2.2: "Communication relating to funding decisions/decision making process to be updated to include simultaneous communications to organisations and all Members (in addition to scrutiny committees)." The Chair of the Task and Finish Group clarified that this meant that information would be disseminated simultaneously to organisations and Elected Members. She informed Members that she would amend the wording of this bullet point for clarity.

The Chair welcomed the report, stating that it was an example of a good piece of work by a Task and Finish Group. He requested that this report be circulated to all Members of the Council, with a covering note.



## Decisions

1. To note the findings of the Task and Finish Group and endorse the recommendations as set out in the report, subject to the amendment for clarity outlined above.
2. To request that the report be circulated to all Members of the Council.
3. To request a report on the implementation of the recommendations in 6 months.

### **CEESC/19/16          Overview Report**

A report of the Governance and Scrutiny Support Unit was submitted. The overview report contained a list of key decisions yet to be taken within the Committee's remit, responses to previous recommendations and the Committee's work programme, which the Committee was asked to approve.

#### **Decision**

To note the report and agree the work programme.

### **CEESC/19/17          Manchester Community Events**

The Committee received a report of the Chief Operating Officer (Neighbourhoods) which provided an update on the approach to developing the Community Events Programme. It also provided further details of how events supported volunteering within the city and specifically how the programme connected to the Manchester Volunteer Inspired Programme (MCRVIP).

The Strategic Lead (Parks, Leisure and Events) informed Members that this report provided an update on community events which took place across the city, including events that the Council directly delivered such as the Christmas lights switch-on, large community events that the Council provided funding for such as the Caribbean Carnival and other events which were not funded through the events fund but which the Council supported in some other way, for example through the Neighbourhood Investment Fund (NIF).

Some of the key points that arose from the Committee's discussions were:

- The negative impact of some events on local residents and what was being done to increase safety and security around events, citing the shooting which had taken place after the Caribbean Carnival last year;
- Request for an update on the assessment of applications for the Community Events Funding Programme 2019-20; and
- The strain on NIF funds of continuing to fund small community events and whether alternative funding could be identified.

The Strategic Lead (Parks, Leisure and Events) informed Members that meetings were taking place with a range of stakeholders to discuss issues surrounding the

Caribbean Carnival, including parking, trading on nearby streets and after-show parties and tactics to address these were being explored. He reported that, while an early decision had been taken regarding the funding for this year's Caribbean Carnival, decisions were still being made about other applications to the Community Events Funding Programme 2019-20 and it was expected that the decisions would be communicated by the end of the month. He reported that, where appropriate, applicants were being directed to other sources of funding which were more appropriate for their event.

The Executive Member for Schools, Culture and Leisure reported that, despite the financial challenges, the Council had continued to invest in community events but was also being innovative in supporting organisations to identify other sources of funding. He reported that the Council was looking at ways to generate commercial income from parks and events which could be reinvested in community events.

### **Decision**

To request that a list of groups which were successful and unsuccessful in obtaining funding through the Community Events Funding Programme 2019-20 be circulated to Members, including details of whether the groups have been funded in previous years.

[Councillor Evans declared a personal interest as a Board Member for the Wythenshawe Games.]

[Councillor Douglas declared a personal interest as a local resident in the area of the Caribbean Carnival.]

### **CESC/19/18 Exclusion of Press and Public**

#### **Decision**

To exclude the public during consideration of the following item which involved consideration of exempt information relating to the financial or business affairs of particular persons and public interest in maintaining the exemption outweighs the public interest in disclosing the information.

### **CESC/19/19 Manchester Core Events Programme Funding 2019-20 (Public Excluded)**

The Committee received a report of the Chief Operating Officer (Neighbourhoods) which provided commercially sensitive information on the allocation of funding for the core events programme for 2019-20, following the Committee's request for this information at its meeting on 10 January 2019.

#### **Decision**

To note the report.

**Manchester City Council  
Report for Resolution**

**Report to:** Communities and Equalities Scrutiny Committee – 20 June 2019

**Subject:** Petition for Debate – Add Public Space Protection Orders around all abortion-providing clinics to end harassment of service users and staff

**Report of:** Governance and Scrutiny Support Unit

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**Summary**

This report provides the Committee with the details of a petition to add Public Space Protection Orders around all abortion-providing clinics.

The report also outlines the procedure for the Committee to debate this petition in accordance with the Council's Petitions Scheme.

**Recommendation**

The Communities and Equalities Scrutiny Committee is invited to recommend how to respond to this petition.

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**Wards Affected: All**

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**Contact Officers:**

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Governance Officer  
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**Background Documents:**

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

- Manchester City Council Petitions Scheme 2014

## **1. Introduction**

- 1.1 This report set out the details of a petition that was received by Manchester City Council's ('the Council') to add Public Space Protection Orders around all abortion-providing clinics within the city boundary.
- 1.2 It also describes the options that are available to the scrutiny committee under the Petitions Scheme and explains the process that can be followed by the Committee when considering the petition. The Committee is invited to recommend how the Council should respond to the petition.

## **2. Petition: Add Public Space Protection Orders around all abortion-providing clinics**

- 2.1 During the period which fell between 23 March 2018 until 21 February 2019, the Council hosted an online petition to add Public Space Protection Orders around all abortion-providing clinics that attracted 1152 electronic signatures. A copy of the supporting statement for the petition is attached at Appendix 1. The Petition Organiser indicated that a supplementary paper petition would be submitted to be counted in conjunction with the numbers associated with the online petition.
- 2.2 Manchester City Council's Petitions Scheme states that anyone who lives works or studies in Manchester can organise or sign a petition (including those under 18 years of age). However, a clearly identifiable Manchester address is required so that all petitions are considered on a fair and consistent basis. Attached at Appendix 2 to this report is a document that sets out the criteria which deems a signature to be 'valid' under the Petition Scheme. This document is available for members of the public to download from the Manchester City Council Petitions Scheme webpage ([http://www.manchester.gov.uk/downloads/download/3980/petitions\\_scheme](http://www.manchester.gov.uk/downloads/download/3980/petitions_scheme))
- 2.3 As the Council's petitions software is designed in such a way that all users are prompted to verify that they either live, work or study at an address within the city boundary, all electronic signatures may be considered 'valid' under the scope of the Scheme.
- 2.4 On 5 March 2019, a supplementary paper petition was received by the Governance and Scrutiny Support Unit which contained a gross figure of 950 signatures requiring adjudication (the process by which a signature is determined to be valid or otherwise.)
- 2.5 As result of the adjudication process, a significant number of the signatures were discounted and the number of valid signatures was determined as 521. This was due to a mixture of factors; some signatories provided addresses with sufficient detail to enable the Council to clearly establish that the address given was outside of the city boundary; some omitted to provide their full name (instead giving only a first name), and a significant number of signatories provided only a partial extract of an address (eg the first line of their address

only, or simply a postcode). The Committee is asked to note that the outcome of the adjudication process has not negatively affected the way in which the petition is being considered.

### 3. Proposed Procedure at a Scrutiny Committee

- 3.1 Manchester City Council's Petitions Scheme sets out how the Council will deal with petitions that fall within the scope of the scheme. Copies of the scheme are available online at [www.manchester.gov.uk/petitions](http://www.manchester.gov.uk/petitions) or on request from the Governance and Scrutiny Support Unit.
- 3.2 The number of signatories that are associated with subject matter determines how a petition will be responded to. There are three categories of petition in the Council's Scheme. The parameters for each category are set out in Table 1 (below).

**Table 1**

<b>Category</b>	<b>Brief description</b>	<b>Signatory Threshold</b>
Petition 'requiring debate'	Any petition with 4000 valid signatures (or more) will trigger a debate at full Council	4000
Petition 'calling an officer to account'	Any petition with 1000 valid signatures (or more) will summon a senior Council officer to give evidence at a public meeting	1000
'Standard' Petition	Any petition with 100 or more valid entries or (if less than 100 entries) where there is clear local support for action	100

- 3.3 The Council's response to a petition is dependent on the number of valid signatures. As over 1000 valid signatures were attached to this petition, it qualifies for a debate at a scrutiny committee. The Petition Organiser has therefore been invited to this meeting of the scrutiny committee to contribute to the petition debate.
- 3.4 The Scheme sets out a process for scrutiny committees to follow when considering a petition. The Petition Organiser will be given 5 minutes to present the petition at the meeting. The relevant council officer or Executive Member will then be given 5 minutes to outline the Council's response to the petition. The Committee will then make appropriate recommendations about how to respond to the petition. Any deviation from this format will be at the discretion of the committee.

#### **4. Recommendations**

- 4.1 At the end of the debate, the Committee will be able to make recommendations to the decision maker about how the Council should respond to the petition. When considering how to respond to the petition, the Committee should take account of the number of petition signatures, the representations made by the Petition Organiser and the responses from Council officers and the Executive Member. The Committee is invited to consider the following options:
- a) Recommend that the Decision Maker take's the action requested in the petition's supporting statement (Appendix 1);
  - b) Note the petition, and recommend that no action is taken;
  - c) Recommend to the Decision Maker that an alternative course of action is taken.
- 4.2 The Committee's recommendations will be reported to the Decision Maker for consideration.
- 4.3 The Committee should also be aware that in January 2018 the Council adopted a resolution that relates to this issue. A copy of the minute of that resolution is appended to the report (Appendix 3)

#### **5. Conclusion**

- 5.1 The Committee's recommendations will be reported to the Council through the minutes of the scrutiny committee. At an appropriate juncture after the committee meeting, the Petition Organiser will be provided with a copy of the committee's recommendations detailing any actions that the Council intends to take over the petition, and any follow up action.

## Appendix 1

We, the undersigned, petition the Council to Add Public Space Protection Orders around all abortion providing clinics, to end harassment of service users and staff.

More details from petitioner:

We are campaigning for the public space outside Manchester abortion providing clinics to be free from intimidation and harassment, allowing those who wish to exercise their legal right to healthcare to do so without interference and judgement.

Therefore we want legal buffer zones (Public Space Protection Orders or PSPOs) around clinics to prevent people who are accessing a legal healthcare service being harassed by religiously motivated groups.

We are not anti-religion, nor are we pro-abortion. We are, however, opposed to anyone, with any agenda, placing themselves outside of health services for the purpose of discouraging or deterring access to the facility. This includes religious groups conducting prayer vigils in the immediate vicinity.

The requirements for a PSPO are that (a) activities carried on in a public place within the authority's area have had a detrimental effect on the quality of life of those in the locality and (b) is, or is likely to be, of a persistent or continuing nature. We believe these requirements are met, and feel a PSPO would improve the quality of life for clinic users and residents alike.

<https://www.facebook.com/sistersupportermcr/>

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**Petition to Manchester City Council – signature sheet**





**We the undersigned petition the Council to:**

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Each person signing the petition should provide their name, signature and a home, work or study address that is in the boundaries of Manchester City Council. Any signatures that do not include this information will not be counted.

Name (please print)	Address including postcode if possible (This should be a clearly identifiable Manchester based address)	Signature	Do you Live, Work or Study in Manchester? (please indicate)	Valid? yes or no?	Reason
Joe Bloggs	3 Easy St, M4 6TQ		LIVE	✓	Full name, Manchester address and signature are clearly identifiable
J. Bloggs	3 Easy St, Ancoats		Work	✓	Full name, signature and an identifiable Manchester address is given
J. Bloggs	3 Easy St, M4		Study	✓	Full name, signature and an identifiable Manchester address is given
Joe	3 Easy St, M4 6TQ		LIVE	⊘	Surname not given – so we cant be sure of who you are
J. Bloggs	3 Easy St		Work	⊘	No postcode – we cant be sure this address is in Manchester
J. Bloggs	3 Easy St, M4 6TQ		Study	⊘	No signature has been provided - we cant be sure this is you
J. Bloggs	Easy St, M4 6TQ		LIVE	⊘	You haven't provided a full postal address – we cant be sure of where you live

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## Appendix 3

**CC/18/13 Motion – Abortion Protests**

Motion proposed and seconded.

This motion is explicitly not one for or against abortion, which is available in Great Britain in the circumstances laid out in the Abortion Act 1967. It is a motion that seeks to protect the rights of individuals from harassment and intimidation when accessing legally existing health services and of local residents not to be exposed to related disruption and distress on a daily basis.

Many protesters use deliberately disturbing and graphic images and models, including those purporting to be of dismembered fetuses. They also distribute leaflets containing misleading information about abortion, and often follow, record and question women as they enter or leave the centres. Significant numbers of women report feeling intimidated and distressed by this activity as they try to access a lawful healthcare service in confidence.

The right to protest needs to be balanced with the right of pregnant women to choose and to obtain advice and treatment in confidence and free from intimidation. Those who wish to campaign to restrict women's reproductive choices have plenty of opportunities and locations in which to do so. The area outside a clinic need not and should not be one of them. Equally, local residents who live nearby clinics should not have to be exposed to constant nuisance, disruption and anxiety caused by such protests on a daily basis.

The Council also notes the steps taken by Ealing Council to pursue a Public Space Protection Order to prevent harassment of women accessing pregnancy advice services in their Borough.

This Council commits to fully explore every possible option and will take all necessary actions within its powers, utilising all necessary resources, to prevent anti-abortion protestors from intimidating and harassing women outside the Manchester abortion clinics.

The Council will do this to provide the necessary reassurance and security that all women need and deserve as they access healthcare and to defend the quality of life of those residents living nearby who pass the clinic on a regular basis.

**Resolution**

The motion was put to Council and voted on and the Lord Mayor declared that it was carried.

**Decision**

This motion is explicitly not one for or against abortion, which is available in Great Britain in the circumstances laid out in the Abortion Act 1967. It is a motion that seeks to protect the rights of individuals from harassment and intimidation when

accessing legally existing health services and of local residents not to be exposed to related disruption and distress on a daily basis.

Many protesters use deliberately disturbing and graphic images and models, including those purporting to be of dismembered fetuses. They also distribute leaflets containing misleading information about abortion, and often follow, record and question women as they enter or leave the centres. Significant numbers of women report feeling intimidated and distressed by this activity as they try to access a lawful healthcare service in confidence.

The right to protest needs to be balanced with the right of pregnant women to choose and to obtain advice and treatment in confidence and free from intimidation. Those who wish to campaign to restrict women's reproductive choices have plenty of opportunities and locations in which to do so. The area outside a clinic need not and should not be one of them. Equally, local residents who live nearby clinics should not have to be exposed to constant nuisance, disruption and anxiety caused by such protests on a daily basis.

The Council notes the steps taken by Ealing Council to pursue a Public Space Protection Order to prevent harassment of women accessing pregnancy advice services in their Borough.

This Council commits to fully explore every possible option and will take all necessary actions within its powers, utilising all necessary resources, to prevent anti-abortion protestors from intimidating and harassing women outside the Manchester abortion clinics.

The Council will do this to provide the necessary reassurance and security that all women need and deserve as they access healthcare and to defend the quality of life of those residents living nearby who pass the clinic on a regular basis.

**Manchester City Council  
Report for Information**

**Report to:** Communities and Equalities Scrutiny Committee – 20 June 2019

**Subject:** Overview Report

**Report of:** Governance and Scrutiny Support Unit

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**Summary**

This report provides the following information:

- Recommendations Monitor
- Key Decisions
- Items for Information
- Work Programme

**Recommendation**

The Committee is invited to discuss the information provided and agree any changes to the work programme that are necessary.

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**Contact Officer:**

Name: Rachel McKeon  
Position: Scrutiny Support Officer  
Telephone: 0161 234 4997  
Email: rachel.mckeon@manchester.gov.uk

**Background documents (available for public inspection):**

None

## 1. Monitoring Previous Recommendations

This section of the report lists recommendations made by the Committee and responses to them indicating whether the recommendation will be implemented and, if it will be, how this will be done.

<b>Date</b>	<b>Item</b>	<b>Recommendation</b>	<b>Action</b>	<b>Contact Officer</b>
7 September 2016	CESC/16/19 Equality Action Plans 2016/17: Update	To request that the Head of Legal Services provide the action plan for providing support to residents to access revenues and benefits to members of the Committee.	A response to this recommendation has been requested and will be reported back to the Committee via the Overview report.	Jacqui Dennis, Deputy City Solicitor
7 December 2017	CESC/17/48 Volunteering – Timebanks	To ask Equality Lead Members to consider what role they could play in enabling timebanking to reach different communities, including consideration of specific timebanks around protected characteristics.	A response to this recommendation has been requested and will be reported back to the Committee via the Overview Report.	Keiran Barnes, Equality Team Leader
1 March 2018	CESC/18/17 Equality Objectives 2016 – 2020	To request that the Executive Member for Schools, Culture and Leisure and the Statutory Deputy Leader provide a briefing note on the UNESCO City of Literature group, including any opportunities for Member involvement, and that this be circulated to all Members of the Council.	A response to this recommendation has been requested.	Rachel McKeon, Scrutiny Support Officer
11 October 2018	CESC/18/39 Widening Access and Participation, Leisure, Libraries, Galleries and Culture – Update	To request that data on which wards the users of individual leisure facilities lived in be circulated to Members.	A response to this recommendation has been requested and will be circulated to Members.	Lee Preston, Sport and Leisure Lead

8 November 2018	CESC/18/50 Equality Update	To seek assurance that the Strategic Development Directorate will produce EIAs where relevant, especially in relation to its housing activities.	A response to this recommendation has been requested and will be reported back to the Committee via the Overview Report.	Keiran Barnes, Equality Team Leader
6 December 2018	CESC/18/54 Update on Revenue Financial Strategy and Business Plan Process 2019/20	To ask the Chief Operating Officer (Neighbourhoods) to confirm the implications of the change of management for staff employed at the Powerleague in Whalley Range.	A response to this recommendation has been requested and will be reported back to the Committee via the Overview Report.	Fiona Worrall, Chief Operating Officer (Neighbourhoods)
6 December 2018	CESC/18/56 Overview Report	To recommend that the Chair meet with Councillor Fletcher-Hackwood to discuss how to take forward the suggestion that the Committee contribute to the review on making misogyny a hate crime.	A response to this recommendation will be reported back to the Committee via the Overview report.	Rachel McKeon, Scrutiny Support Officer
7 March 2019	CESC/19/17 Manchester Community Events	To request that a list of groups which were successful and unsuccessful in obtaining funding through the Community Events Funding Programme 2019-20 be circulated to Members, including details of whether the groups have been funded in previous years.	A response to this recommendation has been requested and will be circulated to Members when it is available.	Neil Fairlamb, Strategic Lead (Parks, Leisure and Events)

## 2. Key Decisions

The Council is required to publish details of key decisions that will be taken at least 28 days before the decision is due to be taken. Details of key decisions that are due to be taken are published on a monthly basis in the Register of Key Decisions.

A key decision, as defined in the Council's Constitution is an executive decision, which is likely:

- To result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates, or

- To be significant in terms of its effects on communities living or working in an area comprising two or more wards in the area of the city.

The Council Constitution defines 'significant' as being expenditure or savings (including the loss of income or capital receipts) in excess of £500k, providing that is not more than 10% of the gross operating expenditure for any budget heading in the in the Council's Revenue Budget Book, and subject to other defined exceptions.

An extract of the most recent Register of Key Decisions, published on **1 May 2019** containing details of the decisions under the Committee's remit is included below. This is to keep members informed of what decisions are being taken and, where appropriate, include in the work programme of the Committee.

#### Register of Key Decisions:

Subject / Decision	Decision Maker	Decision Due Date	Consultation	Background documents	Officer Contact
National Taekwondo Centre 2018/10/19A  Enter into a 39 year lease with Sport Taekwondo UK Ltd for areas within the building.	Chief Executive	Not before 1st Nov 2018		Briefing Note and Heads of Terms	Richard Cohen r.cohen@manchester.gov.uk
Outdoor Major Events Framework  To seek approval to award a Framework to up to 3 suppliers (per Lot) to provide equipment and advice for the Events Team for upcoming Major Events throughout the City.	City Treasurer	Not before 1st May 2019		Confidential Contract Report with recommendation	Mike Parrot m.parrot@manchester.gov.uk



<p>TC993 - Manchester Active Membership Scheme and Integration Hub</p> <p>2019/02/01D</p> <p>Introduce a new city-wide membership reporting ICT solution (MCRactive).</p>	City Treasurer	Not before 1st Jun 2019		Report and Recommendation	Bob Brown, Chief Information Officer bob.brown@manchester.gov.uk
<p>Leisure Services - External</p> <p>Ref: 2016/02/01C</p> <p>The approval of capital expenditure on external Leisure Services land and buildings.</p>	City Treasurer	Not before 1st Mar 2019		Business Case	Lee Preston l.preston2@manchester.gov.uk
<p>Peterloo Memorial</p> <p>2018/10/04D</p> <p>The approval of capital expenditure in relation to the creation of the Peterloo Memorial.</p>	City Treasurer	Not before 1st Mar 2019		Business Case	Dave Carty d.carty@manchester.gov.uk
<p>House and Institute of Sport</p> <p>2018/10/17A</p> <p>To undertake feasibility works around the National Squash Centre and Athletics Arena in advance of development of MMU – Institute of Sport and Council’s House of Sport. Feasibility works £1.5m (Council</p>	City Treasurer	Not before 1st Mar 2019		Business Case	Richard Cohen r.cohen@manchester.gov.uk

contribution £450k, MMU £1.05m).					
City Centre Public Space Protection Order (PSPO) 2019/03/01O  To decide if a PSPO will be introduced in Manchester city centre.	Director of Neighbourhoods	Not before 31st Jul 2019		Report with consultation document appended.	Sam Stabler s.stabler@manchester.gov.uk
Manchester Active Annual Contract Renewal 2020 2019/04/02B  To consider the renewal of the contract for the delivery of the Manchester Sport and Leisure Strategy.	City Treasurer	Not before 1st Jan 2020		Contract report and performance report for the 2019/20 annual contract.	Rebecca Livesey r.livesey@mcractive.com
Manchester Aquatics Centre 2019/04/12C  The approval of capital expenditure on the feasibility of essential priority works to ensure continuity of service delivery.	City Treasurer	Not before 12th May 2019		Checkpoint 4 Business Case	Neil Fairlamb N.Fairlamb@manchester.gov.uk
Velodrome. 2019/05/21E  The approval of capital expenditure on the feasibility of essential priority works to ensure continuity of service delivery.	City Treasurer	Not before 21st Jun 2019		Checkpoint 4 Business Case	Neil Fairlamb N.Fairlamb@manchester.gov.uk
Extra Care - Russell Road LGBT Project 2019/03/01H  The approval of capital expenditure on the City's Extra Care Programme to develop new build extra care units	City Treasurer	Not before 1st Mar 2019		Checkpoint 4 Business Case	Steve Sheen s.sheen@manchester.gov.uk

which will be in the ownership of MCC.					
<p>Supply of Library Materials 2018/12/20B</p> <p>Approval to appoint a supplier(s) to provide Library Materials for the period of 1<sup>st</sup> June 2019 to 31<sup>st</sup> May 2022 with an option to extend for a further 12 months under an ESPO framework via STaR Procurement.</p>	Director of Neighbourhoods	Not before 1st Feb 2019		Confidential Report and Recommendation	

**Communities and Equalities Scrutiny Committee  
Work Programme – June 2019**

<b>Thursday 20 June 2019, 2.00 pm (Report deadline Tuesday 11 June 2019)</b>				
<b>Item</b>	<b>Purpose</b>	<b>Executive Member</b>	<b>Strategic Director/ Lead Officer</b>	<b>Comments</b>
Petition: Buffer Zones for Abortion-providing Clinics	<p>The Council has received a petition with more than 1000 signatures, which requires a council officer to be called to account at the relevant scrutiny committee.</p> <p>The petition details are as follows:-</p> <p>“We the undersigned petition the Council to add Public Space Protection Orders around all abortion providing clinics, to end harassment of service users and staff.</p> <p>“We are campaigning for Public Space Protection Orders to be put in place outside all abortion providing clinics in Manchester to protect service users and clinic staff from harassment and intimidation. We are not anti-religion, nor are we pro-abortion. We are, however, opposed to anyone, with any agenda, placing themselves outside health facilities in order to discourage or deter access. This includes religious groups conducting prayer vigils in the immediate vicinity.”</p>	Councillor N Murphy	Fiona Ledden/ Fiona Worrall/ Sam Stabler/ Donna Barnes	
Peterloo Memorial	To receive a report on the Peterloo Memorial in relation to accessibility for disabled people.	Councillor Rahman Councillor	Eddie Smith/Pat Bartoli	Invite Deansgate ward councillors and the Lead

		Akbar		Member for the City Centre
Overview Report	The monthly report includes the recommendations monitor, relevant key decisions, the Committee's work programme and any items for information.	-	Rachel McKeon	

**Thursday 18 July 2019, 2.00 pm (Report deadline Tuesday 9 July 2019)**

Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Greater Manchester Police (GMP) priorities for additional resources	To receive a report or presentation on how the funding from the precept has been spent and how this had benefited residents and priorities for spending this funding in the next year.	Councillor N Murphy	Fiona Worrall/Sam Stabler	See January and March 2019 minutes Invite Chief Superintendent David Pester, or another representative from GMP
Trans Update Report	To receive an update report on trans work in Manchester.	Councillor Akbar	Fiona Ledden/Sam McVaigh/Keiran Barnes	See November 2017 minutes Invite Equality Lead Members for LGBT
Inclusive Growth	To receive an update report on Inclusive Growth.	Councillor Leese Councillor N Murphy Councillor S Murphy Councillor Rahman	Angela Harrington/ Richard Elliott	Invite Chair of Economy Scrutiny Committee (TBC)

Delivering the Our Manchester Strategy	This report provides an overview of work undertaken and progress towards the delivery of the Council's priorities as set out in the Our Manchester Strategy for those areas within the portfolio of the relevant Executive Members.	TBC		
Overview Report		-	Rachel McKeon	

<b>Thursday 5 September 2019, 2.00 pm (Report deadline Tuesday 27 August 2019)</b>				
Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
New Population Health Targeted Fund	To receive an update report on the New Population Health Targeted Fund.	Councillor S Murphy Councillor Craig	Fiona Worrall / Michael Salmon	Invite Chair of Health Scrutiny Committee (TBC)
Our Manchester Voluntary and Community Sector (VCS) Fund	To receive an update report on the Our Manchester VCS Fund.	Councillor S Murphy	Fiona Worrall / Michael Salmon	See March 2019 minutes
Manchester's Language Diversity	To receive a report on languages, including how the city celebrates the range of languages spoken in Manchester and the work of Manchester University's Multilingual Manchester.	Councillor Akbar Councillor Rahman	Fiona Worrall/Neil MacInnes/Sam McVaigh/Keiran Barnes	See March 2018 minutes
City Centre Public Space Protection Order (PSPO)	To receive a report on the outcome of the consultation for the City Centre PSPO.	Councillor N Murphy	Fiona Worrall/Sam Stabler	
Overview Report		-	Rachel McKeon	

<b>Thursday 10 October 2019, 2.00 pm (Report deadline Tuesday 1 October 2019)</b>				
Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Widening Access and Participation	To receive a further report on Widening Access and Participation focusing specifically on protected characteristics.	Councillor Rahman Councillor Akbar	Fiona Worrall/Neil MacInnes/Neil Fairlamb/Keiran Barnes	See October 2018 minutes
Culture Overview	To receive an report which provides an overview of this work, including the Culture Awards, Cultural Impact and the Cultural Ambition Strategy.	Councillor Rahman	Fiona Worrall/Neil MacInnes	
Galleries	To receive an update report on Manchester Galleries.	Councillor Rahman	Fiona Worrall/Neil MacInnes	
Manchester Libraries	To receive an update on Library 2020 and the 2025 vision.	Councillor Rahman	Fiona Worrall/Neil MacInnes	
Archives +: 5 Years On	To receive an update report.	Councillor Rahman	Fiona Worrall/Neil MacInnes	
UNESCO City of Literature	To receive an update report on the UNESCO City of Literature, to include Read MCR.	Councillor Rahman	Fiona Worrall/Neil MacInnes	
Voluntary and Community Sector (VCS) Infrastructure Contract	To receive a further report, to include information on how the Memorandum of Understanding between the GMCA and the GMCVO relates to this work.	Councillor S Murphy Councillor Ollerhead	Deputy Chief Executive/ Michael Salmon	See December 2018 minutes
Overview Report		-	Rachel McKeon	

<b>Thursday 7 November 2019, 2.00 pm (Report deadline Tuesday 29 October 2019)</b>				
Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Christmas Offer	To receive a report on the approach to the Christmas festive period in the city for 2019.	Councillor Rahman	Fiona Worrall/Neil Fairlamb	Invite the Lead Member for the

				City Centre (TBC)
Sport and Leisure Strategy	To receive an annual progress report on the Sport and Leisure Strategy. To ask officers to undertake a piece of work to map the providers' Community Development Plans against the Our Manchester Strategy and all the Equality Strands, including engagement with Age Friendly Manchester and the Our Manchester Disability Plan and to include this in the report, with case studies.	Councillor Rahman Councillor Akbar	Fiona Worrall/Neil Fairlamb	See December 2016 and November 2018 minutes
Widening Access to Libraries, Leisure and Culture	To receive an update on widening access to Libraries, Leisure and Culture.	Councillor Rahman Councillor Akbar	Fiona Worrall/Neil MacInnes/Neil Fairlamb/Keiran Barnes	
Our Manchester Disability Plan (OMDP)	To receive an annual update on the OMDP, to include information on the impact of changes to disability benefits, including Employment Support Allowance.	Councillor Craig Councillor Akbar	Zoe Robertson/ Sam McVaigh/ Fiona Ledden/ Keiran Barnes	Invite Lead Member for Disabled People
Overview Report		-	Rachel McKeon	

<b>Thursday 5 December 2019, 2.00 pm (Report deadline Tuesday 26 November 2019)</b>				
Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Parks Strategy	To receive a further report on the Parks Strategy, to include: <ul style="list-style-type: none"> <li>• further information on the management plans for parks.</li> <li>• how smaller parks fit into the strategy and how they can be improved.</li> </ul>	Councillor Rahman	Fiona Worrall/Neil Fairlamb/Kylie Ward	
Peterloo	To receive a report on events to mark the 200 <sup>th</sup> anniversary of the Peterloo Massacre.	Councillor Rahman	Fiona Worrall/Neil MacInnes/Neil	



			Fairlamb	
Overview Report		-	Rachel McKeon	

<b>Thursday 9 January 2020, 2.00 pm (Report deadline Monday 30 December 2019)</b>				
Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Capital Strategy for Leisure Facilities	To receive a report on the Capital Strategy for Leisure Facilities, to include an update on the Playing Pitch Strategy.	Councillor Rahman	Fiona Worrall/Neil Fairlamb	
Overview Report		-	Rachel McKeon	

<b>Thursday 6 February 2020, 2.00 pm (Report deadline Tuesday 28 January 2020)</b>				
Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Equality Impact Assessments	To consider a selection of Equality Impact Assessments from the budget process, to include the Affordable Housing Policy.	Councillor Akbar	Fiona Ledden/Sam McVaigh/Keiran Barnes	See February 2019 minutes
Overview Report		-	Rachel McKeon	

<b>Thursday 5 March 2020, 2.00 pm (Report deadline Tuesday 25 February 2020)</b>				
Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Community Events Funding and Applications	To receive an update report.	Councillor Rahman	Fiona Worrall/Neil Fairlamb	
Business Planning	To receive an update report.	Councillor	Fiona	

and Equality Delivery Plans		Akbar	Ledden/Sam McVaigh/Keiran Barnes	
Equality Objectives Overview Report	To receive an update report.			
		-	Rachel McKeon	

<b>Items To be Scheduled</b>				
Item	Purpose	Executive Member	Strategic Director/ Lead Officer	Comments
Community Safety Overview	To receive regular update reports on the work of the Community Safety Partnership (CSP) across its key priority areas. To request that this include regular updates on work in relation to accommodation for offenders. To also receive information on child criminal exploitation and a report on men and women in the sex trade.	Councillor N Murphy	Fiona Worrall/ Sam Stabler/ Samiya Butt	See November 2018 minutes
Universal Credit	To receive a report on: <ul style="list-style-type: none"> <li>the Welfare Reform Board's work on the impact of Universal Credit in Manchester, focusing on to its impact on people with protected characteristics.</li> <li>how advice services are supporting residents moving to Universal Credit.</li> </ul>	Councillor S Murphy	Angela Harrington	TBC See November 2017 minutes Invite Chair of Economy Scrutiny Committee
Extra Care Housing Options	To receive a report on extra care housing options.	Councillor Richards Councillor Akbar Councillor Craig	Director of Adult Social Services /Jon Sawyer/ Zoe Robertson	See February 2018 minutes Invite Chairs of Health Scrutiny Committee and Neighbourhoods and Environment Scrutiny

				Committee and Lead Member for Age Friendly Manchester
Recording Misogyny as a Hate Crime	To receive an update on what actions GMP is taking in relation to recording misogyny as a hate crime.	Councillor N Murphy	Fiona Worrall/ Sam Stabler	See November 2018 minutes
Greater Manchester Ageing Strategy	To receive a report on the Greater Manchester Ageing Strategy and how this relates to the work taking place at a Manchester level.	Councillor Akbar Councillor Craig	David Regan/ Paul McGarry/ Philip Bradley/ Dave Thorley /Sophie Black	See November 2018 minutes Invite Lead Member for Age Friendly Manchester
Review of Advice Services in Manchester	To be fully scoped	Councillor Craig	Bernadette Enright	See Resources and Governance Scrutiny Committee minutes on 7 February 2019
Begging and Rough Sleeping	To request a further report on begging and rough sleeping, noting that this spans the remit of two scrutiny committees whose Members should have the opportunity to scrutinise it. To request that this report include further information in response to Members' comments, in particular further information on the work to gather evidence in relation to organised begging.	Councillor S Murphy Councillor N Murphy	Eddie Smith/Fiona Worrall/Kate Macdonald/Sam Stabler	See February 2019 minutes Invite City Centre Councillors (TBC)
City Centre Survey Findings	To receive a report on the findings of the City Centre Survey.	Councillor Akbar	Kate MacDonald	Invite ward councillors and Chair of Neighbourhoods and Environment

				Scrutiny Committee
Manchester International Festival	To receive information on participation in and engagement with the Manchester International Festival 2019 across different communities.	Councillor Rahman	Fiona Worrall/Neil MacInnes	